

Management and Budget Update



NOAA
FISHERIES

Office of
Management
and Budget

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Deputy Assistant Administrator for Operations

Council Coordination Committee
February 18, 2015

Agenda

- FY 2015:
 - Status
 - Council Funding
- FY 2016: Update
- Budget Outlook
- Records Management
- Overview of S-K Grant Process (FY14-15)



Where We Are in 2015

December 13, 2014—NOAA Fisheries received its 2015 appropriation of **\$958.2 million**.

- Overall – \$44.6M < FY14 Spend Plan.
- \$12.8 M (+1.6%) > FY14 Spend Plan for core programs.

FY 15 Budget Line Detail

Line Item / Account (\$ in millions)	FY 2011	FY 2012 Spend Plan	FY 2013 Spend Plan	FY 2014 Spend Plan*	FY 2015 Request	FY 2015 Enacted
Protected Resources Research and Management	\$188.1	\$174.2	\$165.5	\$176.4	\$186.2	\$178.7
Fisheries Research and Management	\$438.5	\$426.1	\$414.0	\$425.4	\$437.4	\$428.2
Enforcement and Observers/Training	\$105.7	\$105.4	\$102.7	\$105.8	\$109.3	\$108.0
Habitat Conservation and Restoration	\$41.8	\$41.7	\$38.8	\$41.6	\$42.2	\$47.0
Other Activities Supporting Fisheries	\$71.1	\$57.5	\$56.1	\$60.0	\$61.7	\$60.2
Subtotal ORF	\$845.2	\$804.7	\$777.3	\$809.3	\$836.8	\$822.1
Pacific Coastal Salmon Recovery Fund (PCSRF)	\$79.8	\$65.0	\$60.4	\$65.0	\$50.0	\$65.0
Other Accounts	\$42.2	\$16.7	\$44.5	\$53.1	\$41.6	\$71.1
TOTAL	\$967.5	\$895.0	\$882.5	\$1,002.8*	\$928.8	\$958.2

*FY 2014 Spend Plan includes \$75M for the Fisheries Disaster Mitigation Fund

Last updated 01/14/15

FY 2015 Council Funding

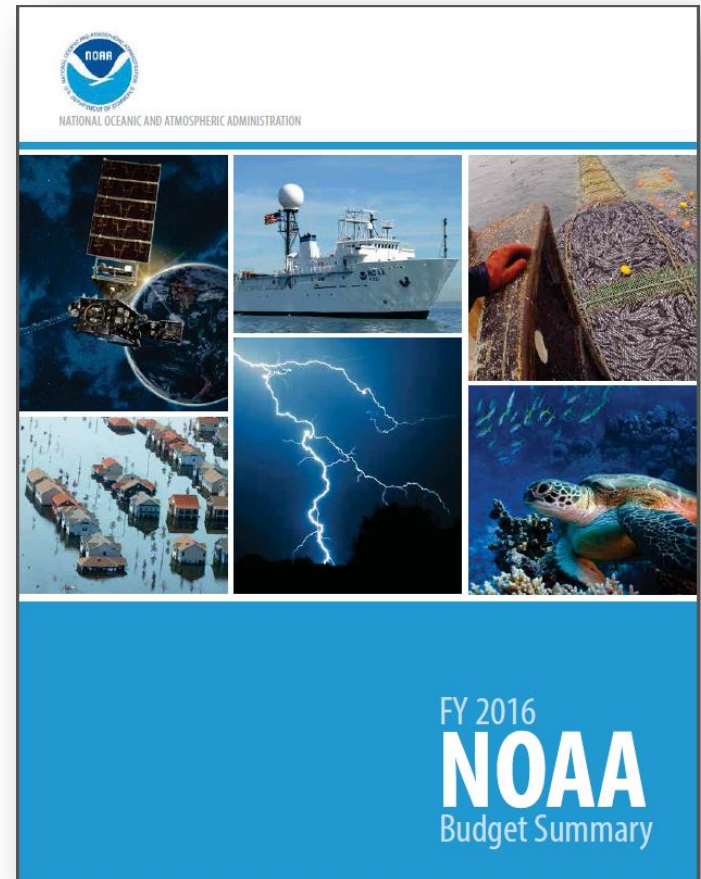
[Estimate based on current spend plan and is subject to change]

NMFS Funding Source	FY2013 Spend Plan	FY2014 Spend Plan	FY2015 Spend Plan Proposed	New England	Mid-Atlantic	South Atlantic	Gulf of Mexico	Caribbean	North Pacific	Pacific	Western Pacific
Regional Council PPA	\$20,861,339	\$22,560,181	\$23,233,178	\$3,403,661	\$2,950,613	\$2,497,566	\$3,008,697	\$1,591,473	\$3,635,991	\$3,409,468	\$2,735,708
National Environmental Policy Act	\$707,049	\$756,149	\$755,824	\$110,728	\$95,990	\$81,251	\$97,879	\$51,774	\$118,286	\$110,917	\$88,998
Fisheries Research and Management Program PPA:											
ACL Implementation	\$1,631,905	\$1,678,251	\$1,677,518	\$245,756	\$213,045	\$180,333	\$217,239	\$114,909	\$262,531	\$246,176	\$197,528
Regulatory Streamlining Program	\$765,545	\$803,423	\$803,077	\$117,651	\$101,991	\$86,331	\$103,998	\$55,011	\$125,681	\$117,851	\$94,563
SSC Stipends	\$460,705	\$473,789	\$473,582	\$69,379	\$60,145	\$50,910	\$61,329	\$32,440	\$74,115	\$69,499	\$55,764
Council Peer Review	\$460,705	\$473,789	\$473,582	\$71,038	\$0	\$118,395	\$0	\$0	\$0	\$142,074	\$142,075
Expand Annual Stock Assessments	\$455,815	\$512,502	\$511,858	\$0	\$0	\$481,942	\$29,916	\$0	\$0	\$0	\$0
FY 2015 Spend Plan (proposed)			\$27,928,618	\$4,018,213	\$3,421,784	\$3,496,729	\$3,519,058	\$1,845,607	\$4,216,605	\$4,095,985	\$3,314,637
FY 2014 Spend Plan		\$27,258,084		\$3,919,887	\$3,336,518	\$3,425,213	\$3,432,150	\$1,799,617	\$4,111,535	\$3,997,522	\$3,235,643
FY2013 Spend Plan	\$25,343,063			\$3,647,592	\$3,102,173	\$3,170,579	\$3,189,501	\$1,673,217	\$3,822,754	\$3,722,807	\$3,014,440

FY 2016 President's Budget

FY 2016

- FY 2016 President's Budget released February 2nd
- Additional budget documents, e.g., NOAA's Blue Book released February 3rd



Blue Book is available at <http://goo.gl/j5NzXJ>

FY 2016 Budget Request – NOAA Fisheries Overview

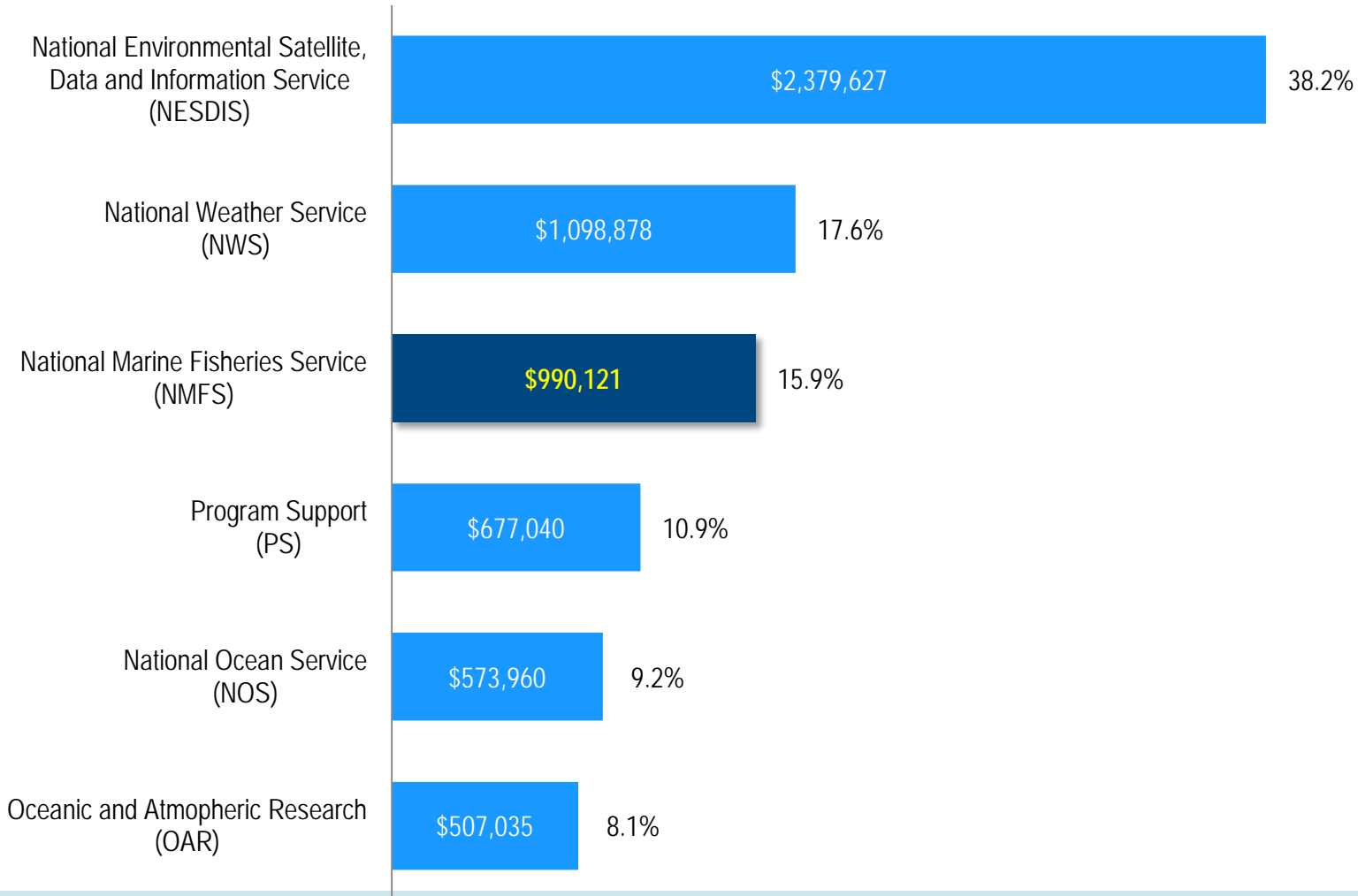
- Provides \$990.1 million total for NMFS
 - \$956.9 million discretionary
 - \$33.2 million mandatory
- \$31.9 million increase (3.3%) from FY 2015 Enacted
 - \$37.5 million for Technical Adjustments
 - + \$14.4 million for Calculated Inflationary Adjustments
 - + \$55.0 million for Program Changes

FY 2016 NOAA Fisheries Overview

- To meet priorities, we will:
 - Build on our successful domestic fisheries management with better science and new technologies.
 - Improve our ability to protect threatened and endangered species while still enabling economic activity through increased consultation capacity.
 - Combat Illegal, Unreported, and Unregulated (IUU) fishing internationally and enforce restrictions on imports of illegally harvested and improperly documented seafood.

NOAA's Proposed 2016 Budget = \$6.0 Billion

By Line Office (\$ in thousands)



FY 2016 President's Budget Overview

Line Item / Account (\$ in millions)	FY 2014 Spend Plan*	FY 2015 Enacted	FY 2016 ATBs (Calc.)	FY 2016 ATBs (Tech.)	FY 2016 Program Changes	FY 2016 President's Request
Protected Resources Science and Management	\$178.5	\$180.7	\$3.9	\$0.0	\$29.6	\$214.2
Fisheries Science and Management	\$516.9	\$520.0	\$8.6	\$0.0	\$17.5	\$546.1
Enforcement	\$62.9	\$65.0	\$1.2	\$0.0	\$3.9	\$70.0
Habitat Conservation and Restoration	\$51.0	\$56.4	\$0.8	\$0.0	\$0.7	\$57.9
Subtotal ORF	\$809.3	\$822.1	\$14.4	\$0.0	\$51.7	\$888.2
Pacific Coastal Salmon Recovery Fund (PCSRF)	\$65.0	\$65.0	\$0.0	\$0.0	-\$7.0	\$58.0
Other Accounts	\$128.5	\$71.1	\$0.0	-\$37.5	\$10.3	\$43.9
TOTAL	\$1,002.8*	\$958.2	\$14.4	-\$37.5	\$55.0	\$990.1

*FY 2014 Spend Plan includes \$75M for the Fisheries Disaster Mitigation Fund

FY 2016: Program Changes (from FY 2015 Enacted)

Increases from FY 2015 – Protected and Managed Species Recovery

- Increase Consultation Capacity
 - Endangered Species Act (ESA) Recovery: +\$13.2M to \$45.8M
 - MSA Essential Fish Habitat (EFH): +\$5.7M to \$9.2M
- Species Recovery Grants: +\$17.0M to \$22.0M
- Atlantic and Pacific Salmon: +\$1.3M for total of \$68.5M

Increases from FY 2015 – Advances in Fisheries Science & Management

- Electronic Technologies
 - Electronic Monitoring and Reporting: +\$5.6M to \$5.6M
 - Management and Regulatory Support for Electronic Technologies: +\$1.5M to \$1.5M
- Distributed Biological Observatory (DBO)/Climate Regimes and Ecosystem Productivity: +\$0.9M to \$0.9M
- Expand Annual Stock Assessments: +\$2.8M to \$73.7M
- National Catch Share Program: +\$2.2M to \$27.5M

Increases from FY 2015 – Cross-cutting Programs that Provide Overall Economic Benefits

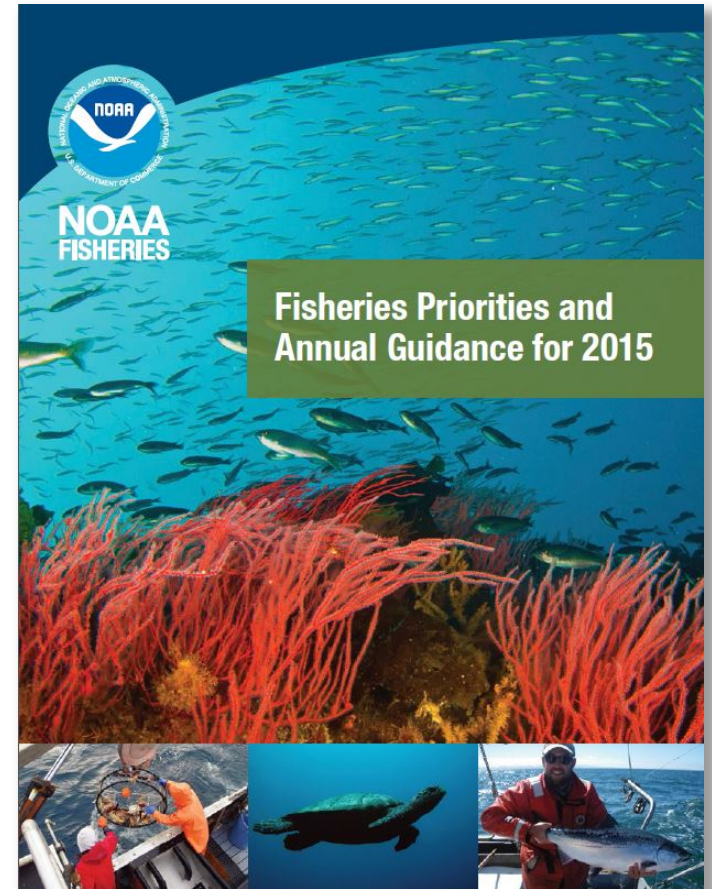
- Domestic Seafood Production and Jobs through aquaculture: +\$2.0M to \$7.8M
- Combating Illegal, Unreported and Unregulated fishing (IUU): +\$3.0M to \$3.0M
- Enforcement & Compliance Assistance Capabilities: +\$0.9M to \$0.9M
- Observers and Training: +\$0.5M to \$44.8
- Fisheries Finance Program: +\$10.3M to \$10.3M

Decreases from FY 2015

- Salmon Management Activities: -\$2.9M for total of \$27.5M
- Prescott Grants (Marine Mammals, Sea Turtles, and Other Species): -\$1.9M for total of \$1.1M
- Coastal Resiliency Ecosystem Grants (Habitat Management and Restoration): -\$5.0M for total of \$0.0M
- Pacific Coastal Salmon Recovery Fund (PCSRF): -7.0M for total of \$58.0M

Next Steps

- Focus on our 2015 mission priorities.
- Many steps before the 2016 budget is enacted.
- Bring as much value to the nation as we can with the \$958 million we've been allocated.



Records Management

*“Council records must be handled in accordance with NOAA records management office procedures.”
~ 50 CFR 600.150(a) ~*

Records Management

- NMFS is establishing a working group to develop a **long term road map and action plan** for:
 - Fully mature and compliant **records management program** for NOAA Fisheries.
 - **Support to Fishery Councils records programs.**
- **Tools and training** developed for NOAA and NMFS will be made available to the Council staff.
- Once NOAA develops a method for **storing digital records**, we can suggest Councils adopt the same method.

Overview of Saltonstall-Kennedy FY14-15 Grant Process

The 2014 - 2015 Saltonstall-Kennedy Grant Program

- NMFS has combined the FY 2014 and FY 2015 Competitive grants solicitations
- In October of 2014, NOAA Fisheries announced the availability of funding for a 2014/2015 Competitive S-K program
- 285 applications were received
- NMFS anticipates awarding greater than \$22M
- Funds are expected to be obligated in the third and fourth quarters of FY 2015

S-K Themes and Priorities

- Maximize Fishing Opportunities and Jobs
- Improve the Cost-Effectiveness and Capacity for Observations
- Increase the Supply, Quality, and Diversification of Domestic Seafood
- Improve the Quality and Quantity of Fishery Information from the U.S. Territories

Selection Process: How are Applications Evaluated?

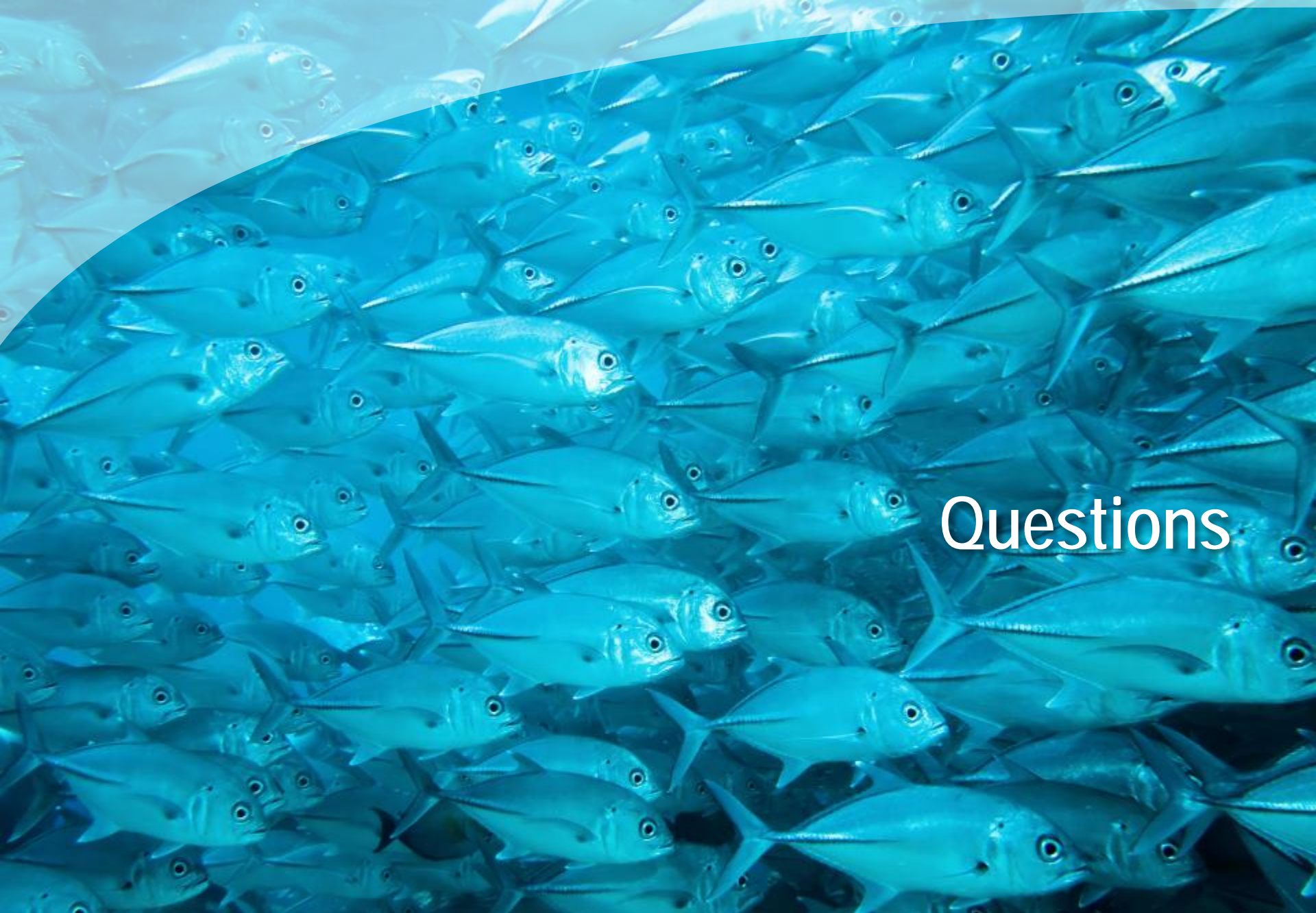
- All Applications are reviewed for merit as outlined in the FFO
- The following Evaluation Criteria are discussed in the FFO:
 - Importance/ Relevance
 - Technical/ Scientific Merit
 - Qualifications of the applicants
 - Project Costs
 - Outreach and Education

Next Steps and Council Involvement

- 285 applications undergoing a minimum of 3 merit reviews
- After all reviews have been conducted applications will be placed in rank order
- A cutoff score will be determined
- Applications above the cutoff line will move to constituent panels for evaluation
- Based on the results of the panel a recommended selection package will be submitted to the Assistant Administrator of Fisheries for review and approval

How can the Councils Help?

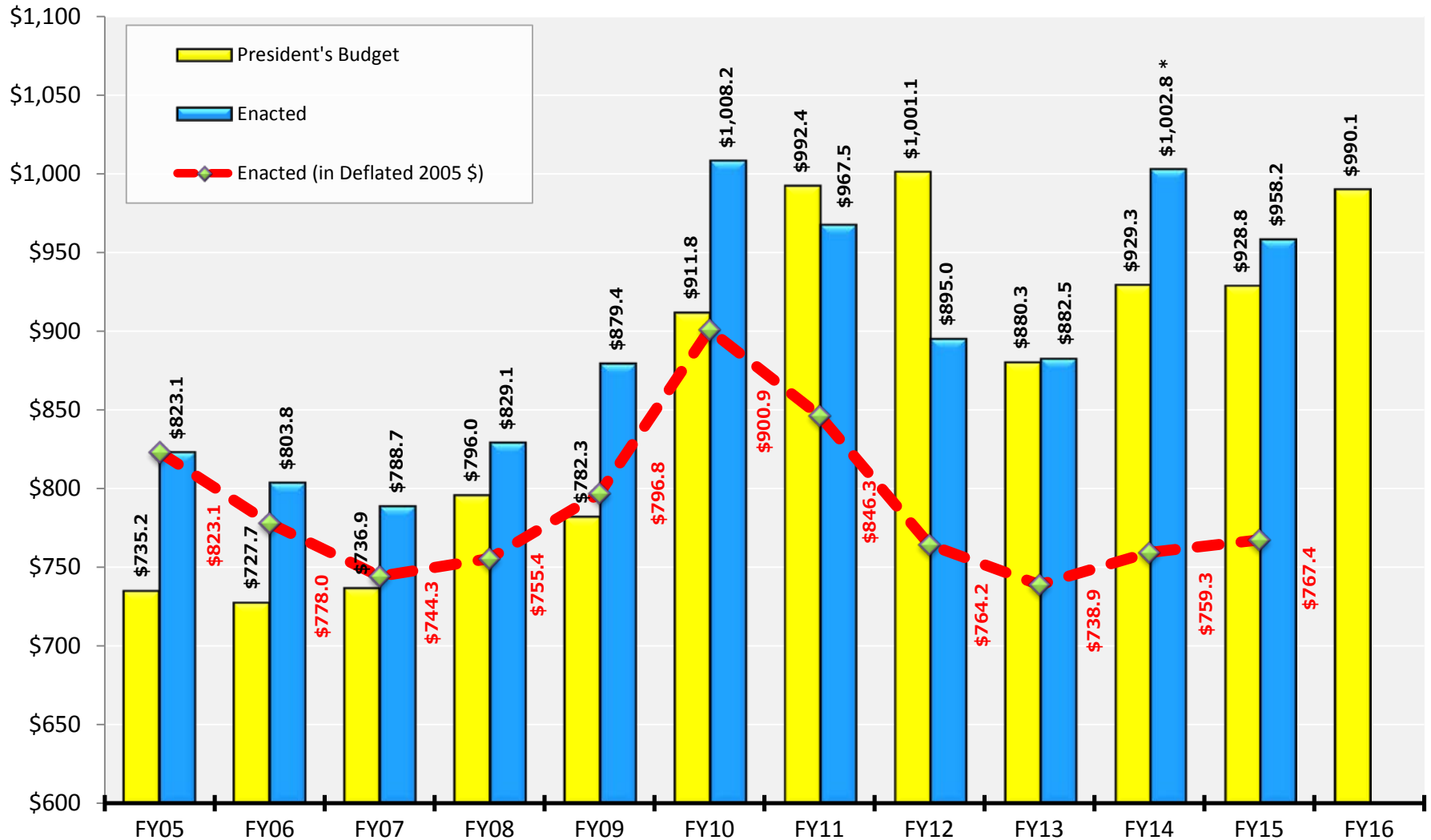
- Creation of Priorities
- Identifying potential reviewers
- Nominating subject matter experts for constituent panels
- Review of initial rank order to ensure proper diversity
- Helping with outreach and education throughout the process



Questions

Background

NOAA Fisheries Budget Trends

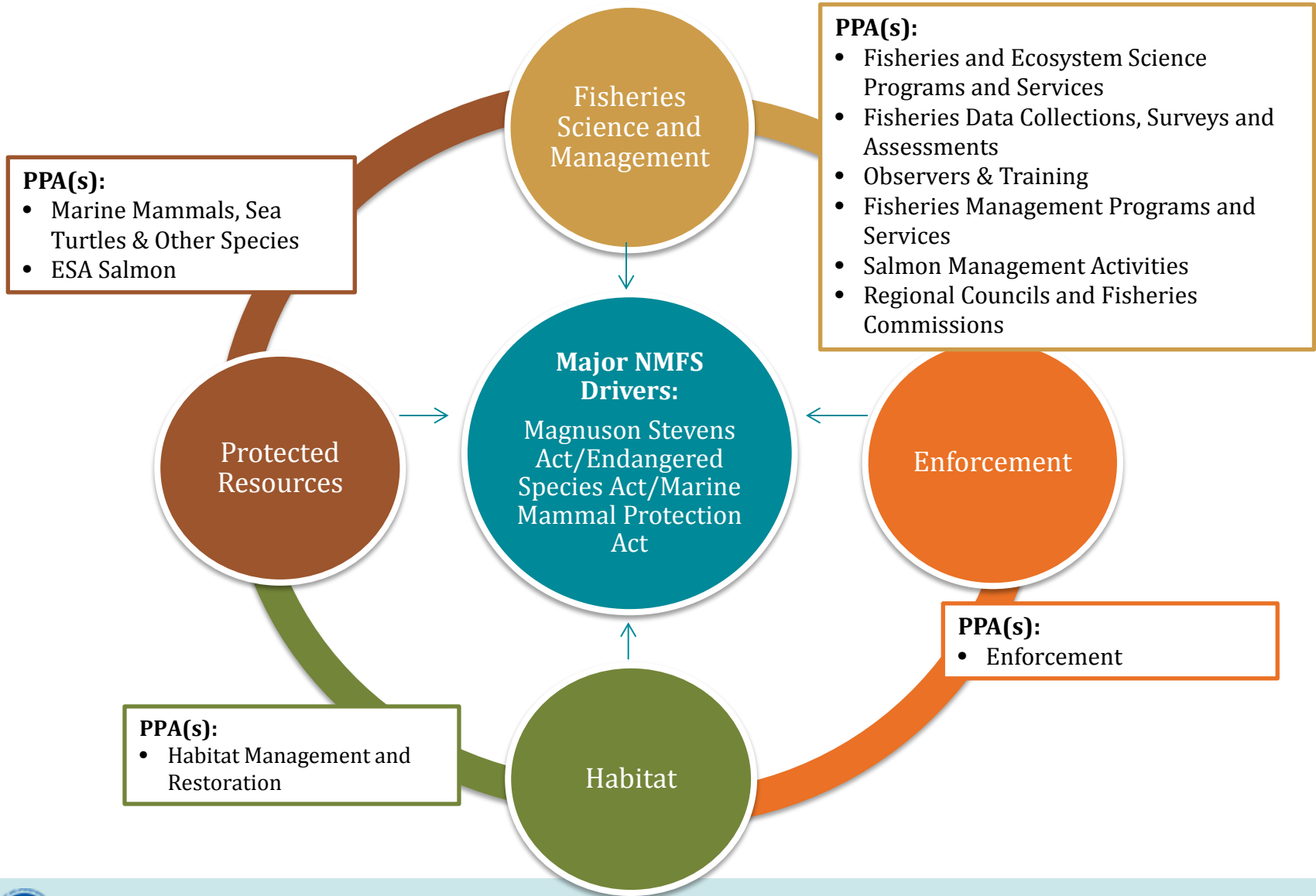


*FY 2014 Spend Plan includes \$75M for the Fisheries Disaster Mitigation Fund

NMFS Budget restructure

- **Hierarchical Budget Structure:** old PPAs are rolled up into a logical and hierarchical structure.
- **Operational Efficiency:** the new structure rationalizes grouping of similar activities into PPAs to increase operational efficiency through improved coordination and collaboration among NMFS activities.
- **Maintain Transparency:** NMFS will continue to provide a detail table at the sub-PPA level.

NMFS Budget Restructure - highlights



NMFS Budget Restructure - Comparison

		Current Structure	FY16 PB
Operations Research & Facilities	Sub-program	Protected Species -7 PPAs	\$212.2
		Fisheries Research and Management -15 PPAs	\$455.3
		Enforcement & Observers -2 PPAs	\$114.1
		Habitat Conservation & Restoration -2 PPAs	\$42.7
		Other Activities Supporting Fisheries -11 PPAs	\$64.0
		ORF Total : 5 Sub-programs and 37 PPAs	\$888.2

		Proposed New Structure	FY16 PB
Operations Research & Facilities	Sub-program	Protected Resources Science and Management -2 PPAs	\$214.2
		Fisheries Science and Management -6 PPAs	\$546.1
		Enforcement -1 PPA	\$70.0
		Habitat Conservation & Restoration -1 PPA	\$57.9
		ORF Total : 4 Sub-programs and 10 PPAs	\$888.2

FY 2016 President's Budget Detail

FY 2016 Request – Increases (\$ in millions)	FY 2016 Program Change
Protected and Managed Species Recovery	
Increase Consultation Capacity - ESA/MMPA & Corals	\$13.2
Increase Consultation Capacity - MSA EFH	\$5.7
Species Recovery Grants	\$17.0
Atlantic and Pacific Salmon	\$1.3
Advances in Fisheries Science and Management	
Ecosystem-based Solutions for Fisheries Management	\$5.0
Electronic Technologies	\$7.0
Distributed Biological Observatory (Arctic)	\$0.9
Expand Annual Stock Assessments	\$2.8
National Catch Share Program	\$2.2
Cross-cutting Programs that Provide Overall Economic Benefits	
Domestic Seafood Production and Jobs through Aquaculture	\$2.0
Combating Illegal, Unreported and Unregulated Fishing	\$3.0
Enforcement Compliance & Forensics	\$0.9
Observers & Training	\$0.5
Fisheries Finance Program (Other Accounts)	\$10.3
*Columns may not add due to rounding	
TOTAL Increase*	\$71.8

- \$51.7M net program change increase in ORF.
- \$55.0M net program change increase in All Accounts.

FY 2016 Request – Decreases (\$ in millions)	FY 2016 Program Change
Prescott Grants	-\$1.9
Salmon Management Activities	-\$2.9
Coastal Resiliency Ecosystem Grants	-\$5.0
Pacific Coastal Salmon Recovery Fund (Other Accounts)	-\$7.0
TOTAL Decreases*	-\$16.8

The Saltonstall-Kennedy Act

Promote and Develop (P&D)

- The Saltonstall-Kennedy Program began in 1954
- Funding is derived from a transfer from the Department of Agriculture to NOAA from duties on imported fishery products
- 30% of duties collected are made available to NOAA and placed in the Promote and Develop Account
- Since 1979, Congress has used a portion of P&D funds to offset funding for other NOAA programs in the annual appropriation
- Funds left in the P&D account after the offset remain available for the S-K Program
- NOAA runs both a competitive and national S-K program
- Funds are to be used to support the US fishing industry through Research and Development

The Saltonstall-Kennedy Grant Program

- Objective: address the needs of fishing communities in optimizing economic benefits within the context of rebuilding and maintaining sustainable fisheries and practices, and in dealing with the impacts of conservation and management measures
- NMFS seeks applications that demonstrate direct benefits to the U.S. fishing industries and encourages proposals that involve fishing community participation
- Priorities are set yearly by NOAA/NMFS
- Proposals are peer reviewed

The 2013 Saltonstall-Kennedy Grant Program

- In July of 2013, NOAA Fisheries announced the availability of funding for a 2013 Competitive S-K program
- Funds were obligated in the third and fourth quarter of FY14
- 250 applications were received
- 40 applications funded totaling ~\$10.5M

The 2013 S-K Priorities

- Aquaculture
- Optimum Utilization of Harvested Resources
- Fisheries Socioeconomics
- Conservation Engineering
- Ecosystem Studies
- Territorial Science